BEFORE THE POSTAL RATE COMMISSION WASHINGTON DC 20268-0001

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POSTAL RATE AND FEE CHANGES, 2000)	Docket No. R2000-1
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NOTICE OF
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TIME WARNER INC.
CONCERNING ERRATA TO TESTIMONY
OF WITNESS NELSON (MPA-T-3) (ERRATUM)

(MAY 24, 2000)

Pursuant to the Commission's Rules of Practice, Magazine Publishers of America, et al., hereby provide notice of the filing of errata to the testimony of witness Nelson. These errata correct transcript references at pages 9 (n.4), 10 (n.5), 16 (n.9), 18 (l. 8) and 19 (ll. 4, 11 and 20) -- they do not affect the substance of witness Nelson's testimony. On the attached copies of the revised pages 9, 10, 16, 18 and 19, corrected footnotes appear in a typeface different than that in the original, and corrections to the text appear in boldface type, for ease of reference. The attached

pages replace the original pages filed as part of MPA-T-3 on May 22, 2000.

Respectfully submitted,

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CERTIFICATE OF SERVICE

I hereby certify that I have this date served the foregoing document upon all participants of record in this proceeding in accordance with the Commission's Rules of Practice.

Anne R. Noble

Washington DC May 24, 2000 generally exhibited a high degree of explanatory power, and high statistical significance for the variables needed to estimate the relevant elasticity.

The details of this analysis are presented in a library reference accompanying this testimony. I note that because these models, like the Postal Service models, do not account for the elasticity of gross CFM with respect to net CFM, they likely overstate true variability. Nevertheless, the results of my analysis, which are summarized in Table 1, indicate that total volume variability for purchased highway transportation is approximately 53.1 percent, and that the Postal Service methodology overstates this variability by approximately 28.5 percentage points. For Periodicals, the Postal Service methodology overstates volume variable highway transportation costs in BY98 by \$87.8M.

IV. OTHER TRANSPORTATION COSTING ISSUES

A. Amtrak Roadrailers

As part of its effort to obtain increased revenues from its mail and "express" business, Amtrak has begun using "Roadrailers". A Roadrailer is a type of trailer that can operate over the highway in a normal tractor/trailer combination, or be quickly adapted to ride on rails without the types of intermodal rail cars normally required to transport highway trailers and shipping containers. When added to the roster of Amtrak service offerings, Roadrailers provided a new capability for truckload movement.

Roadrailer movements are not sampled by TRACS,⁴ so the precise composition of mail moving on Roadrailers is not known. However, because Amtrak is only investing in this technology to attract new business, it can reasonably be concluded that Roadrailers are not being used to divert the Postal Service volume that Amtrak already moves (and that is sampled by TRACS). Rather, the speed, reliability, distance and truckload volume characteristics of Roadrailer service make it most analogous to inter-SCF highway transportation

⁴ MPA/USPS-T1-6, Tr. 17/6769

with respect to the types of movements for which it could beneficially be used to attract traffic from the Postal Service.

The Postal Service has indicated that \$4.5M of BY98 Amtrak accrued costs were associated with Roadrailer movements.⁵ I have removed this amount from the pool of accrued Amtrak costs, and distributed it to classes and subclasses using the inter-SCF distribution key. On this basis, I estimate that the USPS BY98 treatment of Amtrak Roadrailer movements overstates Periodicals costs by \$3.1M.

B. Empty Equipment Movement - Rail

The USPS analysis of empty equipment movements via rail improperly treats such costs as if they were caused by the mail that moves on freight rail and Amtrak. Empty equipment movements via rail include equipment moving to/from MTESCs that was or will be used for other types of surface transportation.

To account for this, I have revised the distribution key applied to rail empty equipment moves so that it reflects the combined distribution of volume variable costs associated with purchased highway, freight rail, Amtrak and water movements. The USPS BY98 treatment of empty equipment movements via rail overstates Periodicals costs by \$5.3M.

V. <u>VARIABILITY OF ROUTINE LOOPING/DISMOUNT STOPS ON</u> MOTORIZED LETTER ROUTES

MPA also requested that I examine an issue relating to city carrier costs, about which I testified in Docket R97-1. My reexamination of this issue leads me to suggest a refinement in my previous analysis.

The variability of routine loops/dismounts, which is applied in the analysis of driving time on motorized letter routes in CRA worksheet 7.0.4.4, was first estimated in Docket No. R97-1. The value of 40.99% was determined by me on the basis of the variability characteristics of different types of routine

⁵ MPA/USPS-22, Tr. 21/8926; supplemental response filed 5/18 (not yet designated).

Several approaches are available to address this issue:

- USPS could use this information to negotiate more vigorously with Amtrak to obtain a truck-competitive rate;
- If this does not produce satisfactory results, USPS could actually convert the traffic to truck and obtain an appropriately reduced rate; or,
- iii. USPS and Amtrak could create additional benefits for all parties by restructuring their agreement so that for a fixed payment, USPS obtains the option to use Amtrak at marginal rates that are somewhat below truck rates. On a terms-of-incurrence basis, this would produce volume-variability of less than 100%, while creating an opportunity for the Postal Service to economize on a portion of the \$660+ million it spends annually on inter-SCF and inter-BMC highway transportation, and an opportunity for Amtrak to make money from that traffic.

If the Postal Service undertakes any of these options, volume variable Amtrak costs would be reduced by at least the amount of the premium. To account for this in the Test Year, Amtrak costs should be reduced by \$19.0M. The portion of this savings associated with Periodicals is \$15.4M. If option (iii) is developed, it would produce additional savings for mail now moving on purchased highway transportation.

D. Freight Rail Rates

 In its response to an MPA interrogatory⁹, which included a request for "documentation of any and all volume incentive rate, discount or credit terms in effect for [freight rail] transportation provided to the Postal Service in BY98". The Postal Service states:

"(t)here are no such rates, discounts or terms. There is not even language in postal contracts with the freight railroads that provides for the credit, volume discounts, incentive rates and the like. The Postal Service simply does not have the volume of business with the freight railroads required to obtain these terms."

⁹ See the supplemental response of the Postal Service to MPA/USPS-40 (b), dated 5/2/00 (not yet designated).

E. Additional Items For Which Data Not Yet Available

A number of additional items may produce savings for Periodicals that are achievable by TY01. These include the following:

1. Conversion from Freight Rail to Highway

In the response to MPA/USPS-31b (Tr. 21/8934), the Postal Service indicates that it anticipates higher costs as a result of the service-driven conversion of freight rail traffic to highway. Current post-merger rail service disruptions in the East, like those that occurred in the West beginning in 1997, are expected to dissipate by the Test Year, removing any need for conversion to highway.

The Postal Service should remove from the Test Year any increment in costs associated with an assumed need to convert freight rail traffic to highway.

2. Stacking of Pallets

The generally low capacity utilization in purchased highway transportation interacts with methods used to collect TRACS data to overstate cost causality for some types of mail. Specifically, pallets (typically used for bulk movement of Periodicals) may not be stacked when floorspace utilization is low. In a TRACS test, no adjustment is made for the fact that such pallets do not preclude use of the airspace above them (up to 72"), and could be stacked on each other if required 10. The Postal Service should modify the TRACS-Highway data collection process so that it collects information about the stacking of pallets similar to TRACS-Amtrak tests. In the meantime, the Postal Service should estimate the potential reduction in floorspace utilization that would be associated with the stacking of pallets, and make appropriate adjustments in the TRACS-Highway distribution keys.

¹⁰ FGFSA/USPS-T1-25, Tr. 17/6763.

3. Study of Transportation Utilization and "Reductions in Unutilized Capacity"

As described in its response to MPA/USPS-17c, **Tr. 21/8923**, the Postal Service is conducting a study of transportation utilization, and may be able to realize savings through reductions in unutilized capacity. Any such savings that are identified for the Test Year should be applied.

4. \$100M Future Cost Reduction

As described in its response to MPA/USPS-30, **Tr. 21/8933**, the Postal Service is expecting to realize \$100M savings in purchased highway transportation through reductions in vehicle mileage, fuel and trailer leasing expenses. Any such savings that are identified for the Test Year and do not duplicate savings reported elsewhere should be applied.

5. Process Improvements, Cycle Time Reductions, and Possible Unit Cost Reductions

As described in its response to MPA/USPS-45, **Tr. 21/8945**, the Postal Service may be able to achieve savings through process improvements, cycle time reductions and unit cost reductions. Any such savings that are identified for the Test Year and do not duplicate savings reported elsewhere should be applied.