

ORDER NO. 6056

UNITED STATES OF AMERICA  
POSTAL REGULATORY COMMISSION  
WASHINGTON, DC 20268-0001

Before Commissioners:

Ashley E. Poling, Vice Chairwoman;  
Mark Acton;  
Ann C. Fisher; and  
Robert G. Taub

Competitive Product Prices  
Parcel Select & Parcel Return Service Contract 10  
(MC2020-83)  
Negotiated Service Agreements

Docket No. CP2020-82

ORDER APPROVING AMENDMENT ONE TO  
PARCEL SELECT & PARCEL RETURN SERVICE NEGOTIATED SERVICE  
AGREEMENT

(Issued December 8, 2021)

I. INTRODUCTION

The Postal Service seeks to amend a Parcel Select & Parcel Return Service negotiated service agreement.<sup>1</sup> For the reasons discussed below, the Commission approves the Amendment.

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<sup>1</sup> USPS Notice of Amendment to Parcel Select & Parcel Return Service Contract 10, Filed Under Seal, November 24, 2021 (Notice). The amendment is an attachment to the Notice (Amendment).

## II. BACKGROUND

In Order No. 5398, the Commission approved the Parcel Select & Parcel Return Service Contract 10 negotiated service agreement (Existing Agreement).<sup>2</sup> On November 24, 2021, the Postal Service filed notice that it has agreed to the Amendment to the Existing Agreement. On November 29, 2021, the Commission issued a notice reopening this docket to consider the Amendment, appointing a Public Representative, and providing interested persons with an opportunity to comment.<sup>3</sup>

The Postal Service intends for the Amendment to become effective three business days after the date that the Commission completes its review of the Notice. Notice at 1. The Postal Service filed supporting financial documentation and a certified statement, as required by 39 C.F.R. § 3015.5.<sup>4</sup> *Id.*

## III. COMMENTS

Comments were filed by the Public Representative.<sup>5</sup> No other person submitted comments. The Public Representative reviewed the Amendment, the Existing Agreement, and the financial model filed under seal. PR Comments at 2. Based on that review, he concludes that the Existing Agreement, as amended, should continue to generate sufficient revenue to cover costs and satisfy 39 U.S.C. § 3633(a). *Id.* He notes that the Commission will have an opportunity to annually review the financial results of the contract for compliance with 39 U.S.C. § 3633(a). *Id.*

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<sup>2</sup> See Docket Nos. MC2020-83 and CP2020-82, Order Adding Parcel Select & Parcel Return Service Contract 10 to the Competitive Product List, January 8, 2020 (Order No. 5398).

<sup>3</sup> See Docket No. CP2020-82, *et al.*, Notice Initiating Docket(s) for Recent Postal Service Negotiated Service Agreement Filings, November 29, 2021.

<sup>4</sup> The regulation cited by the Postal Service has been reorganized, and is now found at 39 C.F.R. §§ 3035.105. See Docket No. RM2019-13, Order Reorganizing Commission Regulations and Amending Rules of Practice, January 16, 2020 (Order No. 5407) (effective April 20, 2020). The Postal Service should cite to the reorganized regulations in future filings before the Commission.

<sup>5</sup> Public Representative Comments on Postal Service Notice of Amendment to Parcel Select and Parcel Return Service Contract 10, December 2, 2021 (PR Comments).

#### IV. COMMISSION ANALYSIS

The Commission has reviewed the Notice, the accompanying materials filed under seal, and the comments filed by the Public Representative.

*Cost considerations.* The Commission reviews competitive product prices to ensure that each product covers its attributable costs, does not cause market dominant products to subsidize competitive products, and contributes to the Postal Service's institutional costs. 39 U.S.C. § 3633(a); 39 C.F.R. §§ 3035.105 and 3035.107. As long as the revenue generated by the product exceeds its attributable costs, the product is unlikely to reduce the contribution of competitive products as a whole or to adversely affect the ability of competitive products as a whole to contribute an appropriate share of institutional costs. In other words, if a product covers its attributable costs, it is likely to comply with 39 U.S.C. § 3633(a).

The Existing Agreement is set to expire January 9, 2023. Order No. 5398 at 8. The Amendment revises the expiration date of the contract to March 31, 2023. Notice, Attachment A at 15.

The Amendment excludes packages originating from and/or address to certain ZIP Codes, adds additional tier thresholds for eligible discounts, revises pricing tables, and revises the annual adjustment provisions. *Id.* at 14. In addition, the Amendment revises the expiration date and the process for appeals. *Id.* at 15.

Based on a review of the record, the Commission finds that the Existing Agreement, as amended, should cover its attributable costs. 39 U.S.C. § 3633(a)(2). For this reason, it finds that the Existing Agreement, as amended, should not result in competitive products as a whole being subsidized by market dominant products, in accordance with 39 U.S.C. § 3633(a)(1). Similarly, it finds the Existing Agreement, as amended, is unlikely to prevent competitive products as a whole from contributing an appropriate share of institutional costs, consistent with 39 U.S.C. § 3633(a)(3). See *also* 39 C.F.R. § 3035.107(c). Accordingly, a preliminary review of the Amendment indicates it is consistent with section 3633(a). The annual rate adjustment provision in section I.J. of the Existing Agreement, as amended, should allow its revenues to cover

costs for the duration of its term. Notice, Attachment A at 11. The Commission will continue to review the cost coverage of the Existing Agreement, as amended, in its Annual Compliance Determination to ensure that rates cover costs.

*Other considerations.* The Postal Service states that the Amendment shall become effective three business days after the date that the Commission completes its review. Notice at 1. The Existing Agreement, as amended, is set to expire on March 31, 2023, unless, among other things, either party terminates the contract with 60 days' written notice to the other party or it is renewed by mutual agreement. *Id.* Attachment A at 15.

If the Existing Agreement, as amended, is terminated prior to the scheduled expiration date, the Postal Service shall promptly notify the Commission.

In conclusion, the Commission approves the Existing Agreement, as amended.

## V. ORDERING PARAGRAPHS

*It is ordered:*

1. The Commission approves the Parcel Select & Parcel Return Service Contract 10 negotiated service agreement, as amended.
2. The Postal Service shall notify the Commission if the Existing Agreement, as amended, terminates prior to the revised expiration date, March 31, 2023.

By the Commission.

Erica A. Barker  
Secretary